

CITY OF PALMETTO
GENERAL EMPLOYEES' RETIREMENT SYSTEM

ACTUARIAL VALUATION
AS OF OCTOBER 1, 2022

CONTRIBUTIONS APPLICABLE TO THE
PLAN/FISCAL YEAR ENDING SEPTEMBER 30, 2024

GASB 67/68 DISCLOSURE INFORMATION
AS OF SEPTEMBER 30, 2022



FOSTER & FOSTER
ACTUARIES AND CONSULTANTS

November 23, 2022

Board of Trustees
City of Palmetto
General Employees' Pension Board

Re: City of Palmetto General Employees' Retirement System

Dear Board:

We are pleased to present to the Board this report of the annual actuarial valuation of the City of Palmetto General Employees' Retirement System. Included are the related results for GASB Statements No. 67 and No. 68. The funding valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits and to develop the appropriate funding requirements for the applicable plan year. The calculation of the liability for GASB results was performed for the purpose of satisfying the requirements of GASB Statements No. 67 and No. 68. Use of the results for other purposes may not be applicable and may produce significantly different results.

The valuations have been conducted in accordance with generally accepted actuarial principles and practices, including the applicable Actuarial Standards of Practice as issued by the Actuarial Standards Board, and reflect laws and regulations issued to date pursuant to the provisions of Chapter 112, Florida Statutes, as well as applicable federal laws and regulations. In our opinion, the assumptions used in the valuations, as adopted by the Board of Trustees, represent reasonable expectations of anticipated plan experience.

The funding percentages and unfunded accrued liability as measured based on the actuarial value of assets will differ from similar measures based on the market value of assets. These measures, as provided, are appropriate for determining the adequacy of future contributions, but may not be appropriate for the purpose of settling a portion or all of its liabilities. Future actuarial measurements may differ significantly from the current measurements presented in this report for a variety of reasons including: changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations. Due to the limited scope of the valuations, we did not perform an analysis of the potential range of such future measurements.

In conducting the valuations, we have relied on personnel, plan design, and asset information supplied by the City of Palmetto, financial reports prepared by the custodian bank, and the actuarial assumptions and methods described in the Actuarial Assumptions section of this report. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness. As a result of this review, we have no reason to doubt the substantial accuracy of the information and believe that it has produced appropriate results. This information, along with any adjustments or modifications, is summarized in various sections of this report.

Additionally, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models that apply the funding and accounting rules to generate the results. All internally developed models are reviewed as part of the valuation process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

The total pension liability, net pension liability, and certain sensitivity information shown in this report are based on an actuarial valuation performed as of October 1, 2021. The total pension liability was rolled-forward from the valuation date to the plan's fiscal year ending September 30, 2022 using generally accepted actuarial principles. It is our opinion that the assumptions used for this purpose are internally consistent, reasonable, and comply with the requirements under GASB No. 67 and No. 68.


The undersigned are familiar with the immediate and long-term aspects of pension valuations, and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. All of the sections of this report are considered an integral part of the actuarial opinions.

To our knowledge, no associate of Foster & Foster, Inc. working on valuations of the program has any direct financial interest or indirect material interest in the City of Palmetto, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of the General Employees' Retirement System. Thus, there is no relationship existing that might affect our capacity to prepare and certify this actuarial report.


If there are any questions, concerns, or comments about any of the items contained in this report, please contact us at 239-433-5500.

Respectfully submitted,

Foster & Foster, Inc.

By: 

Douglas H. Lozen, EA, MAAA
Enrolled Actuary #20-7778

By: 

Kevin H. Peng, ASA, EA, MAAA
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Enclosures

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SUMMARY OF REPORT

The regular annual actuarial valuation of the City of Palmetto General Employees' Retirement System, performed as of October 1, 2022, has been completed and the results are presented in this Report. The contribution amounts set forth herein are applicable to the plan/fiscal year ending September 30, 2024.

The contribution requirements, compared with those set forth in the July 20, 2022 actuarial impact statement, are as follows:

Valuation Date Applicable to Fiscal Year Ending	10/1/2022 <u>9/30/2024</u>	10/1/2021 <u>9/30/2023</u>
Minimum Required Contribution % of Projected Annual Payroll	14.33%	13.67%
Member Contributions (Est.) % of Projected Annual Payroll	5.00%	5.00%
City Required Contribution ¹ % of Projected Annual Payroll	9.33%	8.67%

¹ Please note that a shortfall contribution of \$425.65 is due in addition to the above stated requirements for the fiscal year ending September 30, 2023.

As you can see, the Minimum Required Contribution shows an increase when compared to the results determined in the July 20, 2022 actuarial impact statement. The increase is attributable to unfavorable actuarial experience as described in the next paragraph.

Plan experience was unfavorable overall on the basis of the plan's actuarial assumptions. Sources of actuarial loss included an investment return of 2.90% (Actuarial Asset Basis) which fell short of the 6.75% assumption and an average salary increase of 7.41% which exceeded the 4.13% assumption. These losses were offset in part by gains associated with inactive mortality experience and more turnover than expected.

CHANGES SINCE PRIOR VALUATION

Plan Changes

Ordinance No. 2022-08 was adopted July 25, 2022. This ordinance provided a one-time increase in monthly benefits for all participants in pay status (including DROP Retirees) equal to 2 % for each full year of retirement as of October 1, 2016, up to a maximum increase of 10%. The impact of this change on the funding requirements is outlined in our Actuarial Impact Statement dated July 20, 2022.

Actuarial Assumption/Method Changes

There have been no assumption or method changes since the prior valuation.

CONTRIBUTION IMPACT OF ANNUAL CHANGES

(1) Contribution Determined as of October 1, 2021	8.67%
<i>(As set forth in the July 20, 2022 Actuarial Impact Statement)</i>	
(2) Summary of Contribution Impact by component:	
Change in Normal Cost Rate	0.04%
Change in Administrative Expense Percentage	0.17%
Payroll Change Effect on UAAL Amortization	-0.01%
Investment Return (Actuarial Asset Basis)	2.28%
Salary Increases	0.24%
Active Decrements	-0.35%
Inactive Mortality	-0.64%
UAAL Amortization Impact from Contribution Policy	-0.85%
Assumption Change	0.00%
Other	<u>-0.22%</u>
Total Change in Contribution	0.66%
(3) Contribution Determined as of October 1, 2022	9.33%

COMPARATIVE SUMMARY OF PRINCIPAL VALUATION RESULTS

	<u>10/1/2022</u>	<u>10/1/2021</u>
A. Participant Data		
Actives	64	66
Service Retirees	41	42
DROP Retirees	5	5
Beneficiaries	11	9
Disability Retirees	1	2
Terminated Vested	<u>27</u>	<u>14</u>
 Total	 149	 138
 Payroll Under Assumed Ret. Age	 3,026,190	 3,010,616
 Annual Rate of Payments to:		
Service Retirees	736,744	787,895
DROP Retirees	139,546	100,668
Beneficiaries	180,049	119,060
Disability Retirees	21,368	37,156
Terminated Vested	39,348	49,324
 B. Assets		
Actuarial Value (AVA) ¹	17,436,800	17,394,535
Market Value (MVA) ¹	15,219,017	18,608,391
 C. Liabilities		
Present Value of Benefits		
Actives		
Retirement Benefits	7,395,034	7,190,540
Disability Benefits	296,598	301,868
Death Benefits	56,528	59,412
Vested Benefits	500,797	609,593
Refund of Contributions	220,186	238,844
Service Retirees	7,021,965	7,746,131
DROP Retirees ¹	1,895,020	1,473,723
Beneficiaries	1,840,086	1,254,868
Disability Retirees	277,600	404,683
Terminated Vested	<u>351,094</u>	<u>443,364</u>
 Total	 19,854,908	 19,723,026

C. Liabilities - (Continued)	<u>10/1/2022</u>	<u>10/1/2021</u>
Present Value of Future Salaries	19,125,951	19,506,625
Present Value of Future Member Contributions	956,298	975,331
Normal Cost (Retirement)	216,825	206,837
Normal Cost (Disability)	12,717	13,053
Normal Cost (Death)	2,599	2,770
Normal Cost (Vesting)	36,692	43,484
Normal Cost (Refunds)	<u>38,802</u>	<u>38,881</u>
Total Normal Cost	307,635	305,025
Present Value of Future Normal Costs	1,727,355	1,755,449
Accrued Liability (Retirement)	6,116,259	5,925,841
Accrued Liability (Disability)	216,074	217,385
Accrued Liability (Death)	40,886	42,588
Accrued Liability (Vesting)	308,957	385,034
Accrued Liability (Refunds)	59,612	73,960
Accrued Liability (Inactives) ¹	<u>11,385,765</u>	<u>11,322,769</u>
Total Actuarial Accrued Liability (EAN AL)	18,127,553	17,967,577
Unfunded Actuarial Accrued Liability (UAAL)	690,753	573,042
Funded Ratio (AVA / EAN AL)	96.2%	96.8%

D. Actuarial Present Value of Accrued Benefits	<u>10/1/2022</u>	<u>10/1/2021</u>
Vested Accrued Benefits		
Inactives ¹	11,385,765	11,322,769
Actives	3,020,147	3,054,966
Member Contributions	<u>1,040,380</u>	<u>1,055,145</u>
Total	15,446,292	15,432,880
Non-vested Accrued Benefits	<u>670,611</u>	<u>548,062</u>
Total Present Value		
Accrued Benefits (PVAB)	16,116,903	15,980,942
Funded Ratio (MVA / PVAB)	94.4%	116.4%
Increase (Decrease) in Present Value of Accrued Benefits Attributable to:		
Plan Amendments	0	
Assumption Changes	0	
Plan Experience	157,051	
Benefits Paid	(1,063,897)	
Interest	1,042,807	
Other	<u>0</u>	
Total	135,961	

Valuation Date	10/1/2022	10/1/2021
Applicable to Fiscal Year Ending	<u>9/30/2024</u>	<u>9/30/2023</u>

E. Pension Cost

Normal Cost (with interest) % of Total Annual Payroll ²	10.51	10.47
Administrative Expenses (with interest) % of Total Annual Payroll ²	1.41	1.24
Payment Required to Amortize Unfunded Actuarial Accrued Liability over 15 years (as of 10/1/2022, with interest) % of Total Annual Payroll ²	2.41	1.96
Minimum Required Contribution % of Total Annual Payroll ²	14.33	13.67
Expected Member Contributions % of Total Annual Payroll ²	5.00	5.00
Expected City Contribution % of Total Annual Payroll ²	9.33	8.67

F. Past Contributions

Plan Years Ending:	<u>9/30/2022</u>
Total Required Contribution	648,193
City Requirement	486,388
Actual Contributions Made:	
Members (excluding buyback)	161,806
City	<u>486,388</u>
Total	648,194

G. Net Actuarial (Gain)/Loss 379,550

¹ The asset values and liabilities include accumulated DROP Plan Balances as of 9/30/2022 and 9/30/2021.

² Contributions developed as of 10/1/2022 are expressed as a percentage of total annual payroll at 10/1/2022 of \$3,026,190.

H. Schedule Illustrating the Amortization of the Total Unfunded Actuarial Accrued Liability as of:

<u>Year</u>	<u>Projected Unfunded Actuarial Accrued Liability</u>
2022	690,753
2023	662,019
2024	631,345
2027	526,330
2031	350,129
2034	184,240
2037	0

I. (i) 5 Year Comparison of Actual and Assumed Salary Increases

	<u>Actual</u>	<u>Assumed</u>
Year Ended 9/30/2022	7.41%	4.13%
Year Ended 9/30/2021	5.05%	4.74%
Year Ended 9/30/2020	2.80%	4.77%
Year Ended 9/30/2019	4.82%	4.94%
Year Ended 9/30/2018	5.51%	4.85%

(ii) 5 Year Comparison of Investment Return on Market Value and Actuarial Value

	<u>Market Value</u>	<u>Actuarial Value</u>	<u>Assumed</u>
Year Ended 9/30/2022	-15.97%	2.90%	6.75%
Year Ended 9/30/2021	18.49%	9.44%	7.00%
Year Ended 9/30/2020	7.09%	7.58%	7.00%
Year Ended 9/30/2019	2.81%	8.09%	7.00%
Year Ended 9/30/2018	10.07%	7.93%	7.00%

(iii) Average Annual Payroll Growth

(a) Payroll as of:	10/1/2022	\$3,026,190
	10/1/2012	2,672,643
(b) Total Increase		13.23%
(c) Number of Years		10.00
(d) Average Annual Rate		1.25%

STATEMENT BY ENROLLED ACTUARY

This actuarial valuation was prepared and completed by me or under my direct supervision, and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate, and in my opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.



Douglas H. Lozen, EA, MAAA
Enrolled Actuary #20-7778

Please let us know when the report is approved by the Board and unless otherwise directed we will provide a copy of the report to the following office to comply with Chapter 112 Florida Statutes:

Mr. Keith Brinkman
Bureau of Local
Retirement Systems
Post Office Box 9000
Tallahassee, FL 32315-9000

RECONCILIATION OF UNFUNDED ACTUARIAL ACCRUED LIABILITIES

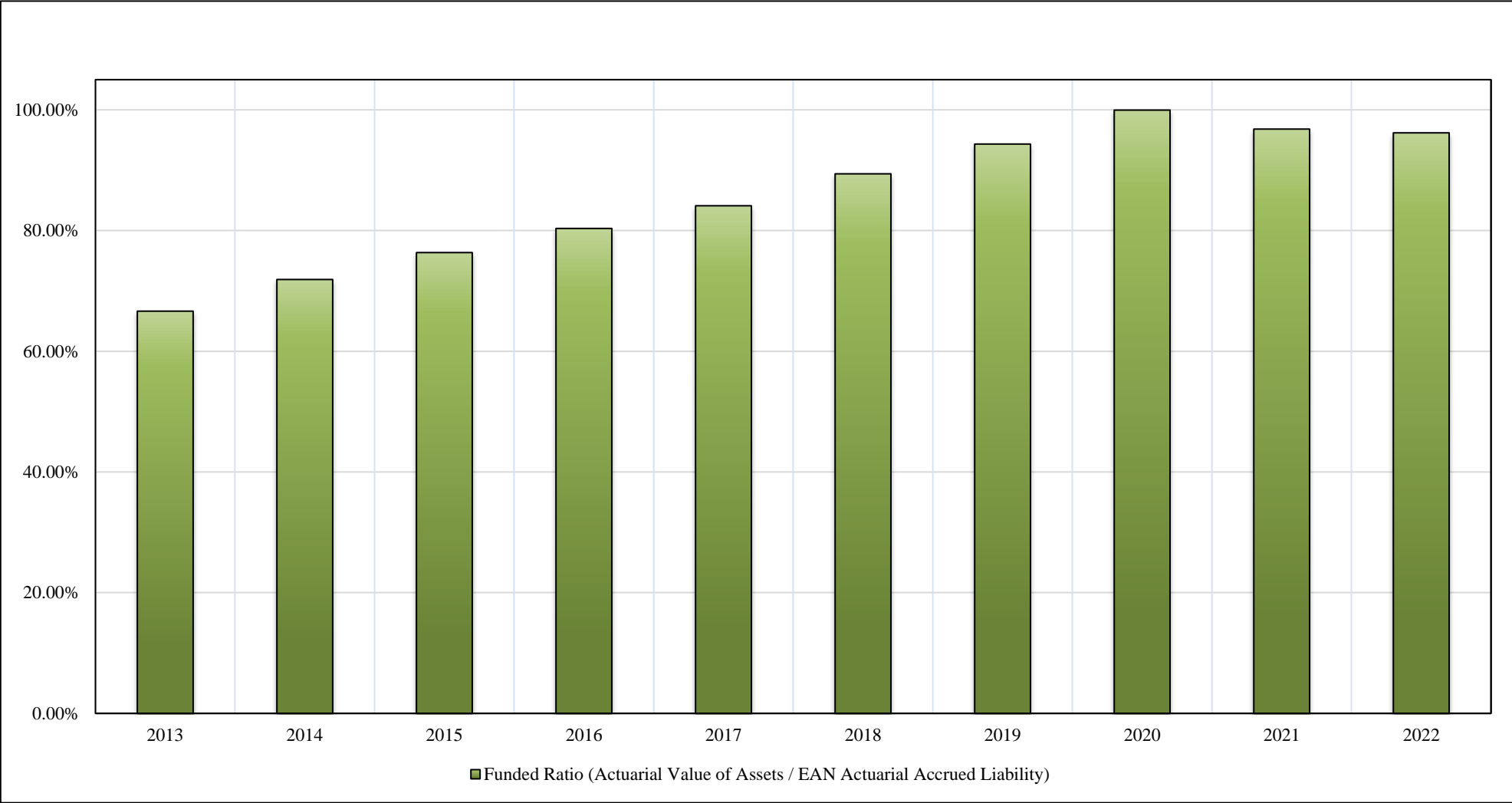
(1) Unfunded Actuarial Accrued Liability as of October 1, 2021	\$573,042
(2) Sponsor Normal Cost developed as of October 1, 2021	154,494
(3) Expected administrative expenses for the year ended September 30, 2022	36,128
(4) Expected interest on (1), (2) and (3)	50,328
(5) Sponsor contributions to the System during the year ended September 30, 2022	486,388
(6) Expected interest on (5)	16,401
(7) Expected Unfunded Actuarial Accrued Liability as of September 30, 2022 (1)+(2)+(3)+(4)-(5)-(6)	311,203
(8) Change to UAAL due to Assumption Change	0
(9) Change to UAAL due to Actuarial (Gain)/Loss	379,550
(10) Unfunded Actuarial Accrued Liability as of October 1, 2022	690,753

Type of <u>Base</u>	Date <u>Established</u>	Years <u>Remaining</u>	10/1/2022 <u>Amount</u>	Amortization <u>Amount</u>
Assumption Change	10/1/2020	13	(133,146)	(14,713)
Reconciliation Base	10/1/2021	14	(13,703)	(1,446)
Actuarial Gain	10/1/2021	14	(45,740)	(4,826)
Assumption Change	10/1/2021	14	165,559	17,469
Benefits Change	10/1/2021	14	338,233	35,688
Actuarial Loss	10/1/2022	15	<u>379,550</u>	<u>38,423</u>
			690,753	70,595

DETAILED ACTUARIAL (GAIN)/LOSS ANALYSIS

(1) Unfunded Actuarial Accrued Liability (UAAL) as of October 1, 2021	\$573,042
(2) Expected UAAL as of October 1, 2022	311,203
(3) Summary of Actuarial (Gain)/Loss, by component:	
Investment Return (Actuarial Asset Basis)	660,651
Salary Increases	70,683
Active Decrements	(102,250)
Inactive Mortality	(186,092)
Other	<u>(63,442)</u>
Increase in UAAL due to (Gain)/Loss	379,550
Assumption Changes	0
(4) Actual UAAL as of October 1, 2022	\$690,753

HISTORY OF FUNDING PROGRESS



ACTUARIAL ASSUMPTIONS AND METHODS

Mortality Rate

Healthy Active Lives:

Female: PubG.H-2010 for Employees.

Male: PubG.H-2010 (Below Median) for Employees, set back one year.

Healthy Retiree Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.

Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.

Beneficiary Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.

Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.

Disabled Lives:

PubG.H-2010 for Disabled Retirees, set forward three years.

All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements.

The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman's July 1, 2021 FRS valuation report for non-special-risk employees, with appropriate adjustments made based on plan demographics.

Interest Rate

6.75% per year compounded annually, net of investment related expenses. This is supported by the target asset allocation of the trust and the expected long-term return by asset class.

Salary Increases

See table later in this section. This assumption is adopted by the Board as the result of an Experience Study dated August 25, 2021.

Payroll Growth

0.00% for purposes of amortizing the Unfunded Actuarial Accrued Liability. This assumption cannot exceed the ten-year average payroll growth, in compliance with Part VII of Chapter 112, Florida Statutes.

Terminal Leave Pay

Credited Service as of <u>October 1, 2012</u>	Liability <u>Load</u>
10 or more years	4.50%
At least 5, less than 10 years	3.00%
Less than 5 years	0.00%

The above assumption is based on data provided by the City.

Administrative Expenses

\$41,276 annually, based on the average of actual expenses incurred in the prior two fiscal years.

Amortization Method

New UAAL amortization bases are amortized over 15 years.

Bases established prior to the valuation date are adjusted proportionally to match the Expected Unfunded Actuarial Accrued Liability as of the valuation date, in order to align prior year bases with the portion of the current year UAAL associated with prior year sources.

Funding Method

Entry Age Normal Actuarial Cost Method. The following loads are applied for determining the minimum required contribution:

Interest - a half year, based on current 6.75% assumption.

Salary - None.

In the event the Minimum Required Contribution is Based on the statutory Normal Cost Minimum funding requirement, explicit reimbursement of the plan's Administrative Expense is included in determination of the Minimum Required Contribution.

Actuarial Value of Assets

The Actuarial Value of Assets utilizes a four-year smoothing methodology. The annual difference between expected and actual investment earnings (Market Value, net of investment-related expenses), is phased-in over a four-year period.

Termination Rates

See table later in this section. This assumption is adopted by the Board as the result of an Experience Study dated August 25, 2021.

Disability Rates

See sample rates in table later in this section. This assumption is confirmed as part of an Experience Study dated August 25, 2021.

Normal Retirement

See table later in this section. This assumption is adopted by the Board as the result of an Experience Study dated August 25, 2021.

Early Retirement

A 10% probability of early retirement is assumed for each year of early retirement eligibility between the ages of 55 and 59. This assumption was approved by the Board as the result of an Experience Study dated August 25, 2021.

Assumption Tables

<u>% Terminating During the Year</u>		<u>% Becoming Disabled During the Year</u>		<u>Salary Scale</u>	
<u>Service</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>	<u>Service</u>	<u>Rate</u>
0-2	15.50%	25	0.09%	0-1	6.25%
3-14	10.50%	30	0.12%	2-4	4.00%
15-19	5.50%	35	0.14%	5+	3.75%
20+	0.00%	40	0.25%		
		45	0.35%		
		50	0.55%		
		55	0.74%		
		60	0.97%		
		65	1.19%		

<u>% Retiring During the Year (10-30 Years of Service)</u>		<u>% Retiring During the Year (>= 30 Years of Service)</u>		
<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Service</u>	<u>Rate</u>
60-66	40%	Any	30	33%
67-69	60%	Any	31-33	50%
70+	100%	Any	34+	100%

GLOSSARY

Actuarial Value of Assets is the asset value used in the valuation to determine contribution requirements. It represents the plan's Market Value of Assets (see below), with adjustments according to the plan's Actuarial Asset Method. These adjustments produce a "smoothed" value that is likely to be less volatile from year to year than the Market Value of Assets.

Entry Age Normal Cost Method - Under this method, the normal cost is the sum of the individual normal costs for all active participants. For an active participant, the normal cost is the participant's normal cost accrual rate, multiplied by the participant's current compensation.

(a) The normal cost accrual rate equals:

(i) the present value of future benefits for the participant, determined as of the participant's entry age, divided by

(ii) the present value of the compensation expected to be paid to the participant for each year of the participant's anticipated future service, determined as of the participant's entry age.

(b) In calculating the present value of future compensation, the salary scale is applied both retrospectively and prospectively to estimate compensation in years prior to and subsequent to the valuation year based on the compensation used for the valuation.

(c) The accrued liability is the sum of the individual accrued liabilities for all participants and beneficiaries. A participant's accrued liability equals the present value, at the participant's attained age, of future benefits less the present value at the participant's attained age of the individual normal costs payable in the future. A beneficiary's accrued liability equals the present value, at the beneficiary's attained age, of future benefits. The unfunded accrued liability equals the total accrued liability less the actuarial value of assets.

(d) Under this method, the entry age used for each active participant is the participant's age at the time he or she would have commenced participation if the plan had always been in existence under current terms, or the age as of which he or she first earns service credits for purposes of benefit accrual under the current terms of the plan.

Market Value of Assets is the fair market value of plan assets as of the valuation date. This amount may be adjusted to produce an Actuarial Value of Assets for plan funding purposes.

Normal (Current Year's) Cost is the current year's cost for benefits yet to be funded. Under the Entry Age Normal cost method, it is determined for each participant as the present value of future benefits, determined as of the Member's entry age, amortized as a level percentage of compensation over the anticipated number of years of participation, determined as of the entry age.

Present Value of Benefits is the single sum value on the valuation date of all future benefits to be paid to current plan participants.

Total Annual Payroll is the projected annual rate of pay for the fiscal year beginning on the valuation date of all covered Members.

Total Required Contribution is equal to the Normal Cost plus an amount sufficient to amortize the Unfunded Accrued Liability over no more than 30 years. The required amount is adjusted for interest according to the timing of contributions during the year.

Unfunded Actuarial Accrued Liability (UAAL) is the difference between the actuarial accrued liability (described above) and the Actuarial Value of Assets. Under the Entry Age Normal Actuarial Cost Method, an actuarial gain or loss, based on actual versus expected UAAL, is determined in conjunction with each valuation of the plan.

DISCUSSION OF RISK

ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition.

Throughout this report, actuarial results are determined using various actuarial assumptions. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. It is possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position.

Below are examples of ways in which plan experience can deviate from assumptions and the potential impact of that deviation. Typically, this results in an actuarial gain or loss representing the current-year financial impact on the plan's unfunded liability of the experience differing from assumptions; this gain or loss is amortized over a period of time determined by the plan's amortization method. When assumptions are selected that adequately reflect plan experience, gains and losses typically offset one another in the long term, resulting in a relatively low impact on the plan's contribution requirements associated with plan experience. When assumptions are too optimistic, losses can accumulate over time and the plan's amortization payment could potentially grow to an unmanageable level.

- Investment Return: When the rate of return on the Actuarial Value of Assets falls short of the assumption, this produces a loss representing assumed investment earnings that were not realized. Further, it is unlikely that the plan will experience a scenario that matches the assumed return in each year as capital markets can be volatile from year to year. Therefore, contribution amounts can vary in the future.
- Salary Increases: When a plan participant experiences a salary increase that was greater than assumed, this produces a loss representing the cost of an increase in anticipated plan benefits for the participant as compared to the previous year. The total gain or loss associated with salary increases for the plan is the sum of salary gains and losses for all active participants.
- Demographic Assumptions: Actuarial results take into account various potential events that could happen to a plan participant, such as retirement, termination, disability, and death. Each of these potential events is assigned a liability based on the likelihood of the event and the financial consequence of the event for the plan. Accordingly, actuarial liabilities reflect a blend of financial consequences associated with various possible outcomes (such as retirement at one of various possible ages). Once the outcome is known (e.g. the participant retires) the liability is adjusted to reflect the known outcome. This adjustment produces a gain or loss depending on whether the outcome was more or less favorable than other outcomes that could have occurred.

Impact of Plan Maturity on Risk

For newer pension plans, most of the participants and associated liabilities are related to active members who have not yet reached retirement age. As pension plans continue in operation and active members reach retirement ages, liabilities begin to shift from being primarily related to active members to being shared amongst active and retired members. Plan maturity is a measure of the extent to which this shift has occurred. It is important to understand that plan maturity can have an impact on risk tolerance and the overall risk characteristics of the plan. For example, closed plans with a large amount of retired liability do not have as long of a time horizon to recover from losses (such as losses on investments due to lower than expected investment returns) as plans where the majority of the liability is attributable to active members. For this reason, less tolerance for investment risk may be warranted for highly mature closed plans with a substantial inactive liability. Similarly, mature closed plans paying substantial retirement benefits resulting in a small positive or net negative cash flow can be more sensitive to near term investment volatility, particularly if the size of the fund is shrinking, which can result in less assets being available for investment in the market.

To assist with determining the maturity of the plan, we have provided some relevant metrics in the table following titled “Plan Maturity Measures and Other Risk Metrics”. Highlights of this information are discussed below:

- The Support Ratio, determined as the ratio of active to inactive members, has decreased from 108.2% on October 1, 2012 to 104.9% on October 1, 2022, indicating that the plan has been maturing during the period.
- The Accrued Liability Ratio, determined as the ratio of the Inactive Accrued Liability, which is the liability associated with members who are no longer employed but are due a benefit from the plan, to the Total Accrued Liability, is 62.8%. With a plan of this maturity, losses due to lower than expected investment returns or demographic factors may result in larger increases in contribution requirements than would be needed for a less mature plan. Please note Chapter 112, Florida Statutes, requires that the plan sponsor contributes the minimum required contribution; thus, there is minimal solvency risk to the plan.
- The Funded Ratio, determined as the ratio of the Actuarial Value of Assets to the Total Accrued Liability, has increased from 64.6% on October 1, 2012 to 96.2% on October 1, 2022.
- The Net Cash Flow Ratio, determined as the ratio of the Net Cash Flow (contributions minus benefit payments and administrative expenses) to the Market Value of Assets, decreased from 0.6% on October 1, 2012 to -3.0% on October 1, 2022. The current Net Cash Flow Ratio of -3.0% indicates that contributions are not currently covering the plan's benefit payments and administrative expenses.

It is important to note that the actuary has identified the risks in this section as the most significant risks based on the characteristics of the plan and the nature of the project, however, it is not an exhaustive list of potential risks that could be considered. Additional advanced modeling, as well as the identification of additional risks, can be provided at the request of the audience addressed on page 2 of this report.

PLAN MATURITY MEASURES AND OTHER RISK METRICS

	<u>10/1/2022</u>	<u>10/1/2021</u>	<u>10/1/2017</u>	<u>10/1/2012</u>
<u>Support Ratio</u>				
Total Actives	64	66	73	66
Total Inactives ¹	61	62	61	61
Actives / Inactives ¹	104.9%	106.5%	119.7%	108.2%
<u>Asset Volatility Ratio</u>				
Market Value of Assets (MVA)	15,219,017	18,608,391	13,784,575	9,350,021
Total Annual Payroll	3,150,809	3,125,145	3,109,138	2,711,235
MVA / Total Annual Payroll	483.0%	595.4%	443.4%	344.9%
<u>Accrued Liability (AL) Ratio</u>				
Inactive Accrued Liability	11,385,765	11,322,769	10,017,520	9,084,147
Total Accrued Liability (EAN)	18,127,553	17,967,577	16,024,426	14,813,169
Inactive AL / Total AL	62.8%	63.0%	62.5%	61.3%
<u>Funded Ratio</u>				
Actuarial Value of Assets (AVA)	17,436,800	17,394,535	13,477,670	9,566,184
Total Accrued Liability (EAN)	18,127,553	17,967,577	16,024,426	14,813,169
AVA / Total Accrued Liability (EAN)	96.2%	96.8%	84.1%	64.6%
<u>Net Cash Flow Ratio</u>				
Net Cash Flow ²	(455,817)	(366,104)	22,302	54,780
Market Value of Assets (MVA)	15,219,017	18,608,391	13,784,575	9,350,021
Ratio	-3.0%	-2.0%	0.2%	0.6%

¹ Excludes terminated participants awaiting a refund of member contributions.

² Determined as total contributions minus benefit payments and administrative expenses.

STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2022

<u>ASSETS</u>	COST VALUE	MARKET VALUE
Cash and Cash Equivalents:		
Prepaid Benefits	77,979.05	77,979.05
Money Market	317,468.79	317,468.79
Cash	6,587.22	6,587.22
 Total Cash and Equivalents	 402,035.06	 402,035.06
Receivables:		
Member Contributions in Transit	5,483.41	5,483.41
City Contributions in Transit	16,059.86	16,059.86
Additional City Contributions	425.65	425.65
From Broker for Investments Sold	83,281.76	83,281.76
Investment Income	55,964.94	55,964.94
 Total Receivable	 161,215.62	 161,215.62
Investments:		
U. S. Bonds and Bills	2,003,489.97	1,873,893.64
Federal Agency Guaranteed Securities	471,116.60	417,741.49
Corporate Bonds	1,097,499.58	960,470.47
Stocks	7,579,231.57	7,462,884.82
Mutual Funds:		
Fixed Income	832,473.37	722,584.47
Equity	1,525,582.84	1,590,119.38
Pooled/Common/Commingled Funds:		
Real Estate	1,205,229.51	1,677,383.04
 Total Investments	 14,714,623.44	 14,705,077.31
 Total Assets	 15,277,874.12	 15,268,327.99
 <u>LIABILITIES</u>		
Payables:		
To Broker for Investments Purchased	49,310.81	49,310.81
 Total Liabilities	 49,310.81	 49,310.81
 NET POSITION RESTRICTED FOR PENSIONS	 15,228,563.31	 15,219,017.18

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED SEPTEMBER 30, 2022
Market Value Basis

ADDITIONS

Contributions:

Member	161,805.57
City	486,387.54

Total Contributions 648,193.11

Investment Income:

Net Realized Gain (Loss)	484,273.68
Unrealized Gain (Loss)	(3,650,814.84)
Net Increase in Fair Value of Investments	(3,166,541.16)
Interest & Dividends	348,225.32
Less Investment Expense ¹	(115,240.94)

Net Investment Income (2,933,556.78)

Total Additions (2,285,363.67)

DEDUCTIONS

Distributions to Members:

Benefit Payments	944,734.45
Lump Sum DROP Distributions	42,969.90
Refunds of Member Contributions	76,193.09

Total Distributions 1,063,897.44

Administrative Expense 40,112.92

Total Deductions 1,104,010.36

Net Increase in Net Position (3,389,374.03)

NET POSITION RESTRICTED FOR PENSIONS

Beginning of the Year 18,608,391.21

End of the Year 15,219,017.18

¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

ACTUARIAL ASSET VALUATION
September 30, 2022

Actuarial Assets for funding purposes are developed by recognizing the total actuarial investment gain or loss for each Plan Year over a four year period. In the first year, 25% of the gain or loss is recognized. In the second year 50%, in the third year 75%, and in the fourth year 100% of the gain or loss is recognized. The actuarial investment gain or loss is defined as the actual return on investments minus the actuarial assumed investment return. Actuarial Assets shall not be less than 80% nor greater than 120% of Market Value of Assets.

Plan Year Ending	Gain/(Loss)	<u>Gain/Loss Not Yet Recognized</u>			
		Amounts Not Yet Recognized by Valuation Year			
		2022	2023	2024	2025
09/30/2019	(629,070)	0	0	0	0
09/30/2020	14,344	3,586	0	0	0
09/30/2021	1,818,600	909,300	454,650	0	0
09/30/2022	(4,174,225)	(3,130,669)	(2,087,113)	(1,043,557)	0
Total		(2,217,783)	(1,632,463)	(1,043,557)	0

Development of Investment Gain/(Loss)

Market Value of Assets, 09/30/2021	18,608,391
Contributions Less Benefit Payments & Admin Expenses	(456,243)
Expected Investment Earnings *	1,240,668
Actual Net Investment Earnings	(2,933,557)
09/30/2022 Actuarial Investment Gain/(Loss)	<u>(4,174,225)</u>

*Expected Investment Earnings = 0.0675 *[18,608,391 + 0.5 *(456,243)]

Development of Actuarial Value of Assets

(1) Market Value of Assets, 09/30/2022	15,219,017
(2) Gain/(Losses) Not Yet Recognized	(2,217,783)
(3) Actuarial Value of Assets, 09/30/2022, (1) - (2)	<u>17,436,800</u>

(A) 09/30/2021 Actuarial Assets: 17,394,535

(I) Net Investment Income:

1. Interest, Dividends and Miscellaneous Income	348,225
2. Realized Gain (Loss)	484,274
3. Unrealized Gain (Loss)	(3,650,815)
4. Change in Actuarial Value	3,431,639
5. Investment Expenses	(115,241)
Total	<u>498,082</u>

(B) 09/30/2022 Actuarial Assets, excluding Shortfall Contribution: 17,436,375

Actuarial Assets Rate of Return = 2I/(A+B-I): 2.90%
Market Value of Assets Rate of Return: -15.97%

Actuarial Gain/(Loss) due to Investment Return (Actuarial Asset Basis) (660,651)

10/01/2022 Limited Actuarial Assets: 17,436,800

CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS
 SEPTEMBER 30, 2022
 Actuarial Asset Basis

REVENUES

Contributions:		
Member	161,805.57	
City	486,387.54	
Total Contributions		648,193.11
Earnings from Investments:		
Interest & Dividends	348,225.32	
Net Realized Gain (Loss)	484,273.68	
Unrealized Gain (Loss)	(3,650,814.84)	
Change in Actuarial Value	3,431,639.00	
Total Earnings and Investment Gains		613,323.16

EXPENDITURES

Distributions to Members:		
Benefit Payments	944,734.45	
Lump Sum DROP Distributions	42,969.90	
Refunds of Member Contributions	76,193.09	
Total Distributions		1,063,897.44
Expenses:		
Investment related ¹	115,240.94	
Administrative	40,112.92	
Total Expenses		155,353.86
Change in Net Assets for the Year		42,264.97
Net Assets Beginning of the Year		17,394,535.21
Net Assets End of the Year ²		17,436,800.18

¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

²Net Assets may be limited for actuarial consideration.

DEFERRED RETIREMENT OPTION PLAN ACTIVITY
October 1, 2021 to September 30, 2022

Beginning of the Year Balance	122,958.12
Plus Additions	104,709.47
Investment Return Earned	11,149.31
Less Distributions	(42,969.90)
End of the Year Balance	195,847.00

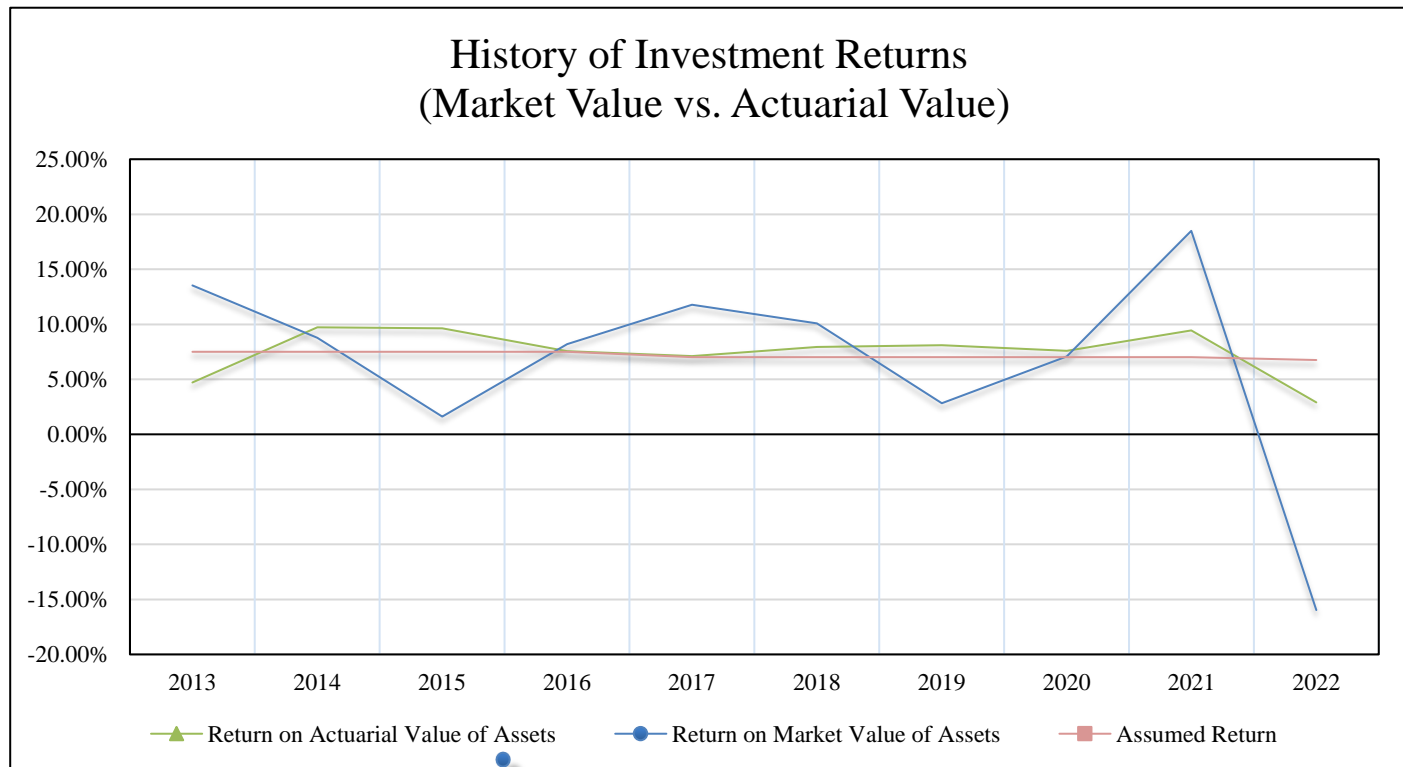
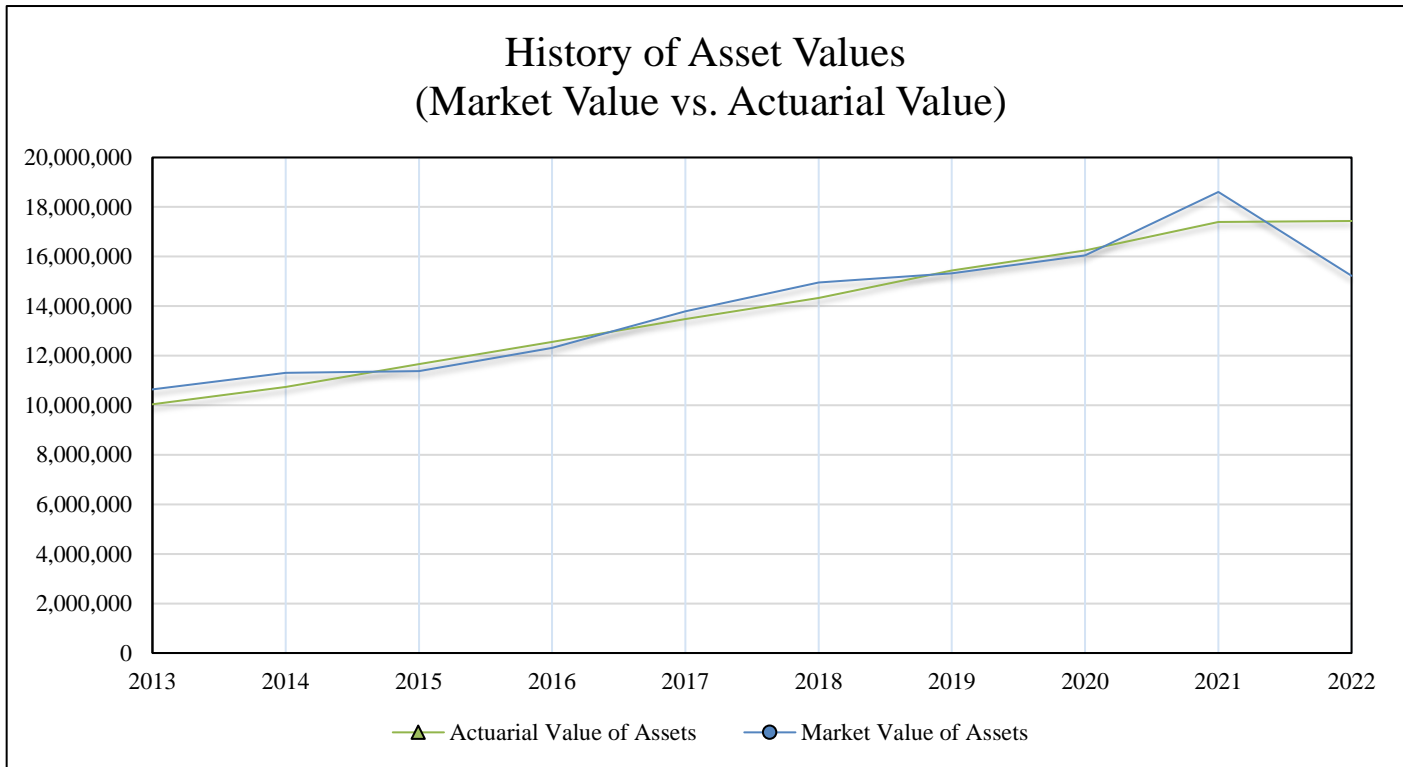
Note: Election option updated and investment earnings included from 2021 for one new DROP participant.

Election option assumption for one new DROP participant is the Normal Form.
Therefore, Investment Return Earned is not included.

RECONCILIATION OF CITY SHORTFALL/(PREPAID) CONTRIBUTION
FOR THE FISCAL YEAR ENDED (FYE) SEPTEMBER 30, 2022

(1)	Total Required Contribution Rate	20.03%
(2)	Pensionable Payroll Derived from Member Contributions	\$3,236,111.40
(3)	Total Required Contribution (1) x (2)	648,193.11
(4)	Less Actual Member Contributions	(161,805.57)
(5)	Equals Required City Contribution for Fiscal 2022	486,387.54
(6)	Less 2021 Prepaid Contribution	0.00
(7)	Less Actual City Contributions	<u>(485,961.89)</u>
(8)	Equals City's Shortfall/(Prepaid) Contribution as of September 30, 2022	\$425.65

HISTORY OF ASSET VALUES AND INVESTMENT RETURNS



STATISTICAL DATA

	<u>10/1/2022</u>	<u>10/1/2021</u>	<u>10/1/2020</u>	<u>10/1/2019</u>
<u>Actives</u>				
Number	64	66	73	80
Average Current Age	46.4	45.5	45.8	43.5
Average Age at Employment	38.6	37.5	37.8	36.4
Average Past Service	7.8	8.0	8.0	7.1
Average Annual Salary	\$49,231	\$47,351	\$45,208	\$44,060
<u>Service Retirees</u>				
Number	41	42	41	43
Average Current Age	73.7	73.4	73.1	73.5
Average Annual Benefit	\$17,969	\$18,759	\$17,255	\$16,448
<u>DROP Retirees</u>				
Number	5	5	2	3
Average Current Age	62.1	62.3	62.5	62.3
Average Annual Benefit	\$27,909	\$20,134	\$19,504	\$27,087
<u>Beneficiaries</u>				
Number	11	9	7	7
Average Current Age	70.8	69.4	69.7	71.9
Average Annual Benefit	\$16,368	\$13,229	\$12,815	\$10,933
<u>Disability Retirees</u>				
Number	1	2	2	3
Average Current Age	60.6	63.5	62.5	68.0
Average Annual Benefit	\$21,368	\$18,578	\$16,889	\$12,441
<u>Terminated Vested</u>				
Number	27	14	10	8
Average Current Age ¹	48.0	51.5	49.2	51.5
Average Annual Benefit ¹	\$13,116	\$12,331	\$16,005	\$17,560

¹ The Average Current Age and Average Annual Benefit exclude participants awaiting a refund of contributions.

AGE AND SERVICE DISTRIBUTION

PAST SERVICE

AGE	0	1	2	3	4	5-9	10-14	15-19	20-24	25-29	30+	Total
15 - 19												0
20 - 24	3	2										5
25 - 29	2				1	2						5
30 - 34	1	1		1		2						5
35 - 39	4			1			1					6
40 - 44				1				2				3
45 - 49		1				2			2			5
50 - 54	5					5		2	1			13
55 - 59		1	1		1	2		3	2		1	11
60 - 64	2	1		2	1	1		1				8
65+			1			1				1		3
Total	17	6	2	5	3	15	1	8	5	1	1	64

VALUATION PARTICIPANT RECONCILIATION

1. Active lives

a. Number in prior valuation 10/1/2021	66
b. Terminations	
i. Vested (partial or full) with deferred annuity	0
ii. Vested in refund of member contributions only	(8)
iii. Refund of member contributions or full lump sum distribution received	(10)
c. Deaths	
i. Beneficiary receiving benefits	0
ii. No future benefits payable	0
d. Disabled	0
e. Retired	0
f. DROP	<u>(1)</u>
g. Continuing participants	47
h. New entrants / Rehires	<u>17</u>
i. Total active life participants in valuation	64

2. Non-Active lives (including beneficiaries receiving benefits)

	Service Retirees, Vested Receiving <u>Benefits</u>	DROP <u>Benefits</u>	Receiving Death <u>Benefits</u>	Receiving Disability <u>Benefits</u>	Vested (Deferred Annuity)	Vested (Due Refund)	<u>Total</u>
a. Number prior valuation	42	5	9	2	4	10	72
Retired	2	(1)	0	0	(1)	0	0
DROP	0	1	0	0	0	0	1
Vested (Deferred Annuity)	0	0	0	0	0	0	0
Vested (Due Refund)	0	0	0	0	0	8	8
Hired/Terminated in Same Year	0	0	0	0	0	8	8
Death, With Survivor	(2)	0	2	0	0	0	0
Death, No Survivor	(1)	0	0	(1)	0	0	(2)
Disabled	0	0	0	0	0	0	0
Refund of Contributions	0	0	0	0	0	(2)	(2)
Rehires	0	0	0	0	0	0	0
Expired Annuities	0	0	0	0	0	0	0
Data Corrections	0	0	0	0	0	0	0
b. Number current valuation	41	5	11	1	3	24	85

SUMMARY OF CURRENT PLAN
(Through Ordinance 2022-08)

<u>Latest Amendment</u>	July 25, 2022.
<u>Eligibility</u>	Actively employed persons (except Police Officers) in the regular full-time service of the City.
<u>Salary</u>	Total compensation reportable on form W-2, plus tax deferred, tax sheltered, and tax-exempt items of income. Effective July 1, 2011, Salary shall not include overtime pay in excess of 300 hours per calendar year. Additionally, lump sum payments of unused sick and vacation pay shall not utilize hours in excess of those accrued as of July 1, 2011.
<u>Average Final Compensation</u>	Average of the five (5) best years of the final 10 years of service prior to termination or retirement.
<u>Credited Service</u>	Years and fractional parts of years of service with the City as a General Employee with Member Contributions, when required.
<u>Normal Retirement</u>	
Date	Earlier of: 1) the attainment of age 60 with 10 years of Credited Service (the service component is 5 years for participants hired prior to January 1, 1995), or 2) the completion of 30 years of Credited Service, regardless of age.
Benefit	2.50% of Average Final Compensation <u>times</u> Credited Service.
Form of Benefit	Life Annuity (options available).
<u>Early Retirement</u>	
Date	Age 55 with the completion of 10 years of Credited Service. The service component is 5 years for participants hired prior to January 1, 1995.
Benefit	Determined as for Normal Retirement and reduced 3.00% for each year the Early Retirement Date precedes the otherwise Normal Retirement Date, determined as if the Member had continued employment.
Form of Benefit	Life Annuity (options available).

Death Benefit

Pre-Retirement

Not Vested

Refund of Member Contributions, with interest.

Vested

Accrued benefit, payable for 10 years at the Member's otherwise Normal Retirement Date (unreduced), at the otherwise Early Retirement Date (reduced as for Early Retirement), or immediately (actuarially reduced from the Early Retirement Date).

Post-Retirement

According to optional form of benefit selected at retirement.

Disability Benefit

Date

Completions of 10 years of Credited Service (5 year requirement for participants hired prior to January 1, 1995).

Benefit

2.50% of Average Final Compensation times Credited Service, payable as of the date the Board determines such entitlement.

Form of Benefit

Life Annuity (options available).

Termination of Employment

Less than ten years

Refund of Member Contributions with 4.00% interest per annum.

Ten or more years

Refund of Contributions, with interest, or vested accrued benefit payable at Normal (unreduced) or Early (reduced) Retirement Date, determined as if the Member had continued employment.

Member Contributions

Amount

5.00% of Salary.

Interest

4.00% per year.

Deferred Retirement Option Plan

Eligibility	Satisfaction of Normal Retirement requirements.
Participation	Not to exceed the date which is 5 years from the date on which the Member first becomes eligible for Normal Retirement.
Rate of Return	At Member's election: (1) Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited each fiscal quarter, or (2) 6.50% per annum compounded monthly. Members may elect to change the form of return once while participating in the DROP.
Form of Distribution	Cash lump sum (options available) at termination of employment.

STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2022

<u>ASSETS</u>	MARKET VALUE
Cash and Cash Equivalents:	
Prepaid Benefits	77,979
Money Market	317,469
Cash	6,587
 Total Cash and Equivalents	 402,035
 Receivables:	
Member Contributions in Transit	5,483
City Contributions in Transit	16,060
Additional City Contributions	426
From Broker for Investments Sold	83,282
Investment Income	55,965
 Total Receivable	 161,216
 Investments:	
U. S. Bonds and Bills	1,873,894
Federal Agency Guaranteed Securities	417,742
Corporate Bonds	960,470
Stocks	7,462,885
Mutual Funds:	
Fixed Income	722,584
Equity	1,590,119
Pooled/Common/Commingled Funds:	
Real Estate	1,677,383
 Total Investments	 14,705,077
 Total Assets	 15,268,328
 <u>LIABILITIES</u>	
Payables:	
To Broker for Investments Purchased	49,311
 Total Liabilities	 49,311
 NET POSITION RESTRICTED FOR PENSIONS	 15,219,017

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED SEPTEMBER 30, 2022
Market Value Basis

ADDITIONS

Contributions:

Member	161,806
City	486,388

Total Contributions		648,194
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Investment Income:

Net Increase in Fair Value of Investments	(3,166,542)
Interest & Dividends	348,225
Less Investment Expense ¹	(115,241)

Net Investment Income		(2,933,558)
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Total Additions		(2,285,364)
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DEDUCTIONS

Distributions to Members:

Benefit Payments	944,734
Lump Sum DROP Distributions	42,970
Refunds of Member Contributions	76,193

Total Distributions		1,063,897
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Administrative Expense		40,113
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Total Deductions		1,104,010
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Net Increase in Net Position		(3,389,374)
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NET POSITION RESTRICTED FOR PENSIONS

Beginning of the Year		18,608,391
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End of the Year		15,219,017
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¹Investment related expenses include investment advisory, custodial and performance monitoring fees.

NOTES TO THE FINANCIAL STATEMENTS
(For the Year Ended September 30, 2022)

Plan Administration

The City of Palmetto General Employees' Retirement System is a single-employer defined benefit pension plan administered by a Board of Trustees which acts as the administrator of the plan. The Board consists of 7 Trustees, 2 of whom are legal residents of the City who are appointed pursuant to City Charter, 2 of whom are members of the plan who are elected by a majority of the General Employees who are members of the plan, one of whom is the City Clerk, and a sixth and seventh Trustee who are chosen by a majority if the first 5 Trustees.

Plan Membership as of October 1, 2021:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	58
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	14
Active Plan Members	66
	138

Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

A summary of the benefit provisions can be found in the October 1, 2021 Actuarial Valuation Report for the City of Palmetto General Employees' Retirement System prepared by Foster & Foster Actuaries and Consultants.

Incorporated are the benefit changes for measurement date September 30, 2022 as noted under the Notes to Schedule of Changes in Net Pension Liability and Related Ratios.

Contributions

Member Contributions: 5.00% of Salary.

Interest: 4.00% per year.

Remaining amount required in order to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes.

Investment Policy:

The following was the Board's adopted asset allocation policy as of September 30, 2022:

Asset Class	Target Allocation
Domestic Equity	50.00%
International Equity	10.00%
Fixed Income	15.00%
Global Fixed Income	5.00%
Hedge Funds	7.50%
Private Real Estate	12.50%
Total	100.00%

Concentrations:

The Plan did not hold investments in any one organization that represent 5 percent or more of the Pension Plan's Fiduciary Net Position.

Rate of Return:

For the year ended September 30, 2022, the annual money-weighted rate of return on Pension Plan investments, net of Pension Plan investment expense, was -15.97 percent.

The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Deferred Retirement Option Program

Eligibility: Satisfaction of Normal Retirement requirements.

Participation: Not to exceed the date which is 5 years from the date on which the Member first becomes eligible for Normal Retirement.

Rate of Return: At Member's election:

(1) Actual net rate of investment return (total return net of brokerage commissions, management fees and transaction costs) credited each fiscal quarter, or

(2) 6.50% per annum compounded monthly.

Members may elect to change the form of return once while participating in the DROP.

The DROP balance as September 30, 2022 is \$195,847¹.

¹ Election option updated and investment earnings included from 2021 for one new DROP participant.

Election option assumption for one new DROP participant is the Normal Form.

Therefore, Investment Return Earned is not included.

NET PENSION LIABILITY OF THE SPONSOR

The components of the Net Pension Liability of the Sponsor on September 30, 2022 were as follows:

Total Pension Liability	\$ 18,152,270
Plan Fiduciary Net Position	<u>\$ (15,219,017)</u>
Sponsor's Net Pension Liability	<u>\$ 2,933,253</u>
Plan Fiduciary Net Position as a percentage of Total Pension Liability	83.84%

Actuarial Assumptions:

The Total Pension Liability was determined by an actuarial valuation as of October 1, 2021 updated to September 30, 2022 using the following actuarial assumptions:

Inflation	2.30%
Salary Increases	Service based
Discount Rate	6.75%
Investment Rate of Return	6.75%

Mortality Rate Healthy Active Lives:

Female: PubG.H-2010 for Employees.
 Male: PubG.H-2010 (Below Median) for Employees, set back one year.

Mortality Rate Healthy Retiree Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.
 Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.

Mortality Rate Beneficiary Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.
 Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives:

PubG.H-2010 for Disabled Retirees, set forward three years.

All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements.

The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman’s July 1, 2021 FRS valuation report for non-special risk employees, with appropriate adjustments made based on plan demographics.

The most recent actuarial experience study used to review the other significant assumptions was dated August 25, 2021.

The Long-Term Expected Rate of Return on Pension Plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class.

For 2022 the inflation rate assumption of the investment advisor was 2.26%.

These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

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Best estimates of geometric real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2022 are summarized in the following table:

Asset Class	Long Term Expected Real Rate of Return ¹
Domestic Equity	5.87%
International Equity	4.65%
Fixed Income	1.31%
Global Fixed Income	1.27%
Hedge Funds	2.60%
Private Real Estate	4.65%

¹ Source: Morgan Stanley, based on secular annualized return and volatility estimates are based on a 20-year time horizon.

Please note that long term expected return of the total portfolio is greater than simply multiplying each of the above “Long Term Expected Real Rate of Returns” by their target allocation % and adding them together. Not only is the time horizon longer for an actuarial valuation relative to the time horizon over which the above projected returns were generated, but also there is an additional correlation resulting from a diversified portfolio that will provide additional returns.

Discount Rate:

The Discount Rate used to measure the Total Pension Liability was 6.75 percent.

The projection of cash flows used to determine the Discount Rate assumed that Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Sponsor's Net Pension Liability	\$ 4,912,761	\$ 2,933,253	\$ 1,274,712

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
Last 2 Fiscal Years

	09/30/2022	09/30/2021
Total Pension Liability		
Service Cost	312,482	364,577
Interest	1,154,978	1,129,819
Changes of benefit terms	624,091	-
Differences between Expected and Actual Experience	418,459	(255,942)
Changes of assumptions	-	184,458
Benefit Payments, including Refunds of Employee Contributions	(1,063,897)	(984,909)
Net Change in Total Pension Liability	1,446,113	438,003
Total Pension Liability - Beginning	16,706,157	16,268,154
Total Pension Liability - Ending (a)	<u>\$ 18,152,270</u>	<u>\$ 16,706,157</u>
Plan Fiduciary Net Position		
Contributions - Employer	486,388	496,359
Contributions - Employee	161,806	164,885
Net Investment Income	(2,933,558)	2,928,973
Benefit Payments, including Refunds of Employee Contributions	(1,063,897)	(984,909)
Administrative Expense	(40,113)	(42,439)
Net Change in Plan Fiduciary Net Position	(3,389,374)	2,562,869
Plan Fiduciary Net Position - Beginning	18,608,391	16,045,522
Plan Fiduciary Net Position - Ending (b)	<u>\$ 15,219,017</u>	<u>\$ 18,608,391</u>
Net Pension Liability - Ending (a) - (b)	<u>\$ 2,933,253</u>	<u>\$ (1,902,234)</u>
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	83.84%	111.39%
Covered Payroll	\$ 3,236,111	\$ 3,297,706
Net Pension Liability as a percentage of Covered Payroll	90.64%	-57.68%

Notes to Schedule:*Changes of benefit terms:*

For measurement date 09/30/2022, amounts reported as changes of benefit terms, resulted from Ordinance 2022-08. This ordinance provided a one-time increase in monthly benefits for all participants in pay status (including DROP Retirees) equal to 2% for each full year of retirement as of October 1, 2016, up to a maximum increase of 10%.

Changes of assumptions:

For measurement date 09/30/2021, the Board approved the following assumption changes based on the August 25, 2021 actuarial experience study:

1. Investment Return reduced from 7.00% to 6.75%, net of investment related expenses.
2. Change assumed individual Salary increases to be 6.25% for those with less than 2 years of service, 4.00% for those with 2-4 year of service, and 3.75% for those with 5 or more years of service.
3. Changes to the normal retirement rates result in generally lower than previously assumed, while no changes to early retirement rates.
4. Increasing the assumed rates of termination for most of the participants.

SCHEDULE OF CONTRIBUTIONS
Last 2 Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution	Contributions in relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a percentage of Covered Payroll
09/30/2022	\$ 486,388	\$ 486,388	\$ -	\$ 3,236,111	15.03%
09/30/2021	\$ 492,018	\$ 496,359	\$ (4,341)	\$ 3,297,706	15.05%

Notes to Schedule

Valuation Date: 10/01/2020

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates can be found in the October 1, 2020 Actuarial Valuation for the City of Palmetto General Employees' Retirement System prepared by Foster & Foster Actuaries and Consultants.

SCHEDULE OF INVESTMENT RETURNS
Last 2 Fiscal Years

Fiscal Year Ended	Annual Money-Weighted Rate of Return Net of Investment Expense
09/30/2022	-15.97%
09/30/2021	18.49%

NOTES TO THE FINANCIAL STATEMENTS
(For the Year Ended September 30, 2022)

Plan Description

The City of Palmetto General Employees' Retirement System is a single-employer defined benefit pension plan administered by a Board of Trustees which acts as the administrator of the plan. The Board consists of 7 Trustees, 2 of whom are legal residents of the City who are appointed pursuant to City Charter, 2 of whom are members of the plan who are elected by a majority of the General Employees who are members of the plan, one of whom is the City Clerk, and a sixth and seventh Trustee who are chosen by a majority if the first 5 Trustees.

Eligible for the Plan are actively employed persons (except Police Officers) in the regular full-time service of the City.

Plan Membership as of October 1, 2021:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	58
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	14
Active Plan Members	66
	138

Benefits Provided

The Plan provides retirement, termination, disability and death benefits.

A summary of the benefit provisions can be found in the October 1, 2021 Actuarial Valuation Report for the City of Palmetto General Employees' Retirement System prepared by Foster & Foster Actuaries and Consultants.

Incorporated are the benefit changes for measurement date September 30, 2022 as noted under the Notes to Schedule of Changes in Net Pension Liability and Related Ratios.

Contributions

Member Contributions: 5.00% of Salary.

Interest: 4.00% per year.

Remaining amount required in order to pay current costs and amortize unfunded past service cost, if any, as provided in Chapter 112, Florida Statutes.

Net Pension Liability

The measurement date is September 30, 2022.

The measurement period for the pension expense was October 1, 2021 to September 30, 2022.

The reporting period is October 1, 2021 through September 30, 2022.

The Sponsor's Net Pension Liability was measured as of September 30, 2022.

The Total Pension Liability used to calculate the Net Pension Liability was determined as of that date.

Actuarial Assumptions:

The Total Pension Liability was determined by an actuarial valuation as of October 1, 2021 updated to September 30, 2022 using the following actuarial assumptions:

Inflation	2.30%	
Salary Increases	Service based	
Discount Rate	6.75%	
Investment Rate of Return	6.75%	

Mortality Rate Healthy Active Lives:

Female: PubG.H-2010 for Employees.

Male: PubG.H-2010 (Below Median) for Employees, set back one year.

Mortality Rate Healthy Retiree Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.

Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.

Mortality Rate Beneficiary Lives:

Female: PubG.H-2010 (Below Median) for Healthy Retirees.

Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year.

Mortality Rate Disabled Lives:

PubG.H-2010 for Disabled Retirees, set forward three years.

All rates are projected generationally with Mortality Improvement Scale MP-2018. We feel this assumption sufficiently accommodates future mortality improvements.

The previously described mortality assumption rates were mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumptions used in either of the two most recent valuations of the Florida Retirement System (FRS). The above rates are those outlined in Milliman’s July 1, 2021 FRS valuation report for non-special risk employees, with appropriate adjustments made based on plan demographics.

The most recent actuarial experience study used to review the other significant assumptions was dated August 25, 2021.

The Long-Term Expected Rate of Return on Pension Plan investments can be determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of Pension Plan investment expenses and inflation) are developed for each major asset class.

For 2022 the inflation rate assumption of the investment advisor was 2.26%.

These ranges are combined to produce the Long-Term Expected Rate of Return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the Pension Plan's target asset allocation as of September 30, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return ¹
Domestic Equity	50.00%	5.87%
International Equity	10.00%	4.65%
Fixed Income	15.00%	1.31%
Global Fixed Income	5.00%	1.27%
Hedge Funds	7.50%	2.60%
Private Real Estate	12.50%	4.65%
Total	100.00%	

¹ Source: Morgan Stanley, based on secular annualized return and volatility estimates are based on a 20-year time horizon.

Please note that long term expected return of the total portfolio is greater than simply multiplying each of the above “Long Term Expected Real Rate of Returns” by their target allocation % and adding them together. Not only is the time horizon longer for an actuarial valuation relative to the time horizon over which the above projected returns were generated, but also there is an additional correlation resulting from a diversified portfolio that will provide additional returns.

Discount Rate:

The Discount Rate used to measure the Total Pension Liability was 6.75 percent.

The projection of cash flows used to determine the Discount Rate assumed that Plan Member contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

CHANGES IN NET PENSION LIABILITY

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a)-(b)
Balances at September 30, 2021	\$ 16,706,157	\$ 18,608,391	\$ (1,902,234)
Changes for a Year:			
Service Cost	312,482	-	312,482
Interest	1,154,978	-	1,154,978
Differences between Expected and Actual Experience	418,459	-	418,459
Changes of assumptions	-	-	-
Changes of benefit terms	624,091	-	624,091
Contributions - Employer	-	486,388	(486,388)
Contributions - Employee	-	161,806	(161,806)
Net Investment Income	-	(2,933,558)	2,933,558
Benefit Payments, including Refunds of Employee Contributions	(1,063,897)	(1,063,897)	-
Administrative Expense	-	(40,113)	40,113
Net Changes	1,446,113	(3,389,374)	4,835,487
Balances at September 30, 2022	\$ 18,152,270	\$ 15,219,017	\$ 2,933,253

Sensitivity of the Net Pension Liability to changes in the Discount Rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	5.75%	6.75%	7.75%
Sponsor's Net Pension Liability	\$ 4,912,761	\$ 2,933,253	\$ 1,274,712

Pension Plan Fiduciary Net Position.

Detailed information about the pension Plan's Fiduciary Net Position is available in a separately issued Plan financial report.

**PENSION EXPENSE AND DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED
INFLOWS OF RESOURCES RELATED TO PENSIONS**

For the year ended September 30, 2022, the Sponsor will recognize a Pension Expense of \$1,190,236.

On September 30, 2022, the Sponsor reported Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	313,845	197,160
Changes of assumptions	92,230	66,251
Net difference between Projected and Actual Earnings on Pension Plan investments	2,368,308	-
Total	\$ 2,774,383	\$ 263,411

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in Pension Expense as follows:

Year ended September 30:	
2023	\$ 545,378
2024	\$ 555,003
2025	\$ 575,743
2026	\$ 834,848
2027	\$ -
Thereafter	\$ -

Payable to the Pension Plan

On September 30, 2022, the Sponsor reported a payable of \$426 for the outstanding amount of contributions of the Pension Plan required for the year ended September 30, 2022.

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
Last 2 Fiscal Years

	09/30/2022	09/30/2021
Total Pension Liability		
Service Cost	312,482	364,577
Interest	1,154,978	1,129,819
Changes of benefit terms	624,091	-
Differences between Expected and Actual Experience	418,459	(255,942)
Changes of assumptions	-	184,458
Benefit Payments, including Refunds of Employee Contributions	(1,063,897)	(984,909)
Net Change in Total Pension Liability	1,446,113	438,003
Total Pension Liability - Beginning	16,706,157	16,268,154
Total Pension Liability - Ending (a)	<u>\$ 18,152,270</u>	<u>\$ 16,706,157</u>
Plan Fiduciary Net Position		
Contributions - Employer	486,388	496,359
Contributions - Employee	161,806	164,885
Net Investment Income	(2,933,558)	2,928,973
Benefit Payments, including Refunds of Employee Contributions	(1,063,897)	(984,909)
Administrative Expense	(40,113)	(42,439)
Net Change in Plan Fiduciary Net Position	(3,389,374)	2,562,869
Plan Fiduciary Net Position - Beginning	18,608,391	16,045,522
Plan Fiduciary Net Position - Ending (b)	<u>\$ 15,219,017</u>	<u>\$ 18,608,391</u>
Net Pension Liability - Ending (a) - (b)	<u>\$ 2,933,253</u>	<u>\$ (1,902,234)</u>
Plan Fiduciary Net Position as a percentage of the Total Pension Liability	83.84%	111.39%
Covered Payroll	\$ 3,236,111	\$ 3,297,706
Net Pension Liability as a percentage of Covered Payroll	90.64%	-57.68%

Notes to Schedule:*Changes of benefit terms:*

For measurement date 09/30/2022, amounts reported as changes of benefit terms, resulted from Ordinance 2022-08. This ordinance provided a one-time increase in monthly benefits for all participants in pay status (including DROP Retirees) equal to 2% for each full year of retirement as of October 1, 2016, up to a maximum increase of 10%.

Changes of assumptions:

For measurement date 09/30/2021, the Board approved the following assumption changes based on the August 25, 2021 actuarial experience study:

1. Investment Return reduced from 7.00% to 6.75%, net of investment related expenses.
2. Change assumed individual Salary increases to be 6.25% for those with less than 2 years of service, 4.00% for those with 2-4 year of service, and 3.75% for those with 5 or more years of service.
3. Changes to the normal retirement rates result in generally lower than previously assumed, while no changes to early retirement rates.
4. Increasing the assumed rates of termination for most of the participants.

SCHEDULE OF CONTRIBUTIONS
Last 2 Fiscal Years

Fiscal Year Ended	Actuarially Determined Contribution	Contributions in relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a percentage of Covered Payroll
09/30/2022	\$ 486,388	\$ 486,388	\$ -	\$ 3,236,111	15.03%
09/30/2021	\$ 492,018	\$ 496,359	\$ (4,341)	\$ 3,297,706	15.05%

Notes to Schedule

Valuation Date: 10/01/2020

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates can be found in the October 1, 2020 Actuarial Valuation for the City of Palmetto General Employees' Retirement System prepared by Foster & Foster Actuaries and Consultants.

EXPENSE DEVELOPMENT AND AMORTIZATION SCHEDULES

The following information is not required to be disclosed but is provided for informational purposes.

COMPONENTS OF PENSION EXPENSE
FISCAL YEAR SEPTEMBER 30, 2022

	Net Pension Liability	Deferred Inflows	Deferred Outflows	Pension Expense
Beginning balance	\$ (1,902,234)	\$ 2,010,640	\$ 389,973	\$ -
Total Pension Liability Factors:				
Service Cost	312,482	-	-	312,482
Interest	1,154,978	-	-	1,154,978
Changes in benefit terms	624,091	-	-	624,091
Differences between Expected and Actual Experience with regard to economic or demographic assumptions	418,459	-	418,459	-
Current year amortization of experience difference	-	(133,174)	(104,614)	(28,560)
Change in assumptions about future economic or demographic factors or other inputs	-	-	-	-
Current year amortization of change in assumptions	-	(66,251)	(46,115)	(20,136)
Benefit Payments, including Refunds of Employee Contributions	(1,063,897)	-	-	-
Net change	<u>1,446,113</u>	<u>(199,425)</u>	<u>267,730</u>	<u>2,042,855</u>
Plan Fiduciary Net Position:				
Contributions - Employer	486,388	-	-	-
Contributions - Employee	161,806	-	-	(161,806)
Projected Net Investment Income	1,240,683	-	-	(1,240,683)
Difference between projected and actual earnings on Pension Plan investments	(4,174,241)	-	4,174,241	-
Current year amortization	-	(450,906)	(960,663)	509,757
Benefit Payments, including Refunds of Employee Contributions	(1,063,897)	-	-	-
Administrative Expenses	(40,113)	-	-	40,113
Net change	<u>(3,389,374)</u>	<u>(450,906)</u>	<u>3,213,578</u>	<u>(852,619)</u>
Ending Balance	<u>\$ 2,933,253</u>	<u>\$ 1,360,309</u>	<u>\$ 3,871,281</u>	<u>\$ 1,190,236</u>

AMORTIZATION SCHEDULE - INVESTMENTS

Increase (Decrease) in Pension Expense Arising from the Recognition of the of Differences Between Projected and Actual Earnings on Pension Plan Investments

Plan Year Ending	Differences Between Projected and Actual Earnings	Recognition Period (Years)	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
2022	\$ 4,174,241	5	\$ 834,849	\$ 834,848	\$ 834,848	\$ 834,848	\$ 834,848	\$ -	\$ -	\$ -	\$ -	\$ -
2021	\$ (1,818,600)	5	\$ (363,720)	\$ (363,720)	\$ (363,720)	\$ (363,720)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2020	\$ (14,345)	5	\$ (2,869)	\$ (2,869)	\$ (2,869)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2019	\$ 629,070	5	\$ 125,814	\$ 125,814	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2018	\$ (421,584)	5	\$ (84,317)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net Increase (Decrease) in Pension Expense			\$ 509,757	\$ 594,073	\$ 468,259	\$ 471,128	\$ 834,848	\$ -	\$ -	\$ -	\$ -	\$ -

AMORTIZATION SCHEDULE - CHANGES OF ASSUMPTIONS

Increase (Decrease) in Pension Expense Arising from the Recognition of the Effects of Changes of Assumptions

Plan Year Ending	Changes of Assumptions	Recognition Period (Years)	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
2021	\$ 184,458	4	\$ 46,115	\$ 46,115	\$ 46,115	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2020	\$ (265,003)	4	\$ (66,251)	\$ (66,251)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net Increase (Decrease) in Pension Expense			\$ (20,136)	\$ (20,136)	\$ 46,115	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

AMORTIZATION SCHEDULE - EXPERIENCE

Increase (Decrease) in Pension Expense Arising from the Recognition of the Effects of Differences between Expected and Actual Experience

Plan Year Ending	Differences Between Expected and Actual Experience	Recognition Period (Years)	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
2022	\$ 418,459	4	\$ 104,614	\$ 104,615	\$ 104,615	\$ 104,615	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2021	\$ (255,942)	4	\$ (63,986)	\$ (63,986)	\$ (63,986)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
2020	\$ (276,753)	4	\$ (69,188)	\$ (69,188)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net Increase (Decrease) in Pension Expense			\$ (28,560)	\$ (28,559)	\$ 40,629	\$ 104,615	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -